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THE NEGRO AND THE MULATTO BEYOND POVERTY: IN BRAZIL *

BY FLORESTAN FERNANDES

1. Introduction:

first, overt, in which racial equality and racial democracy are supposed and of reality perception and of action connected with "color" and "race" proclaimed; second, covert, in which collateral functions perform through, of sin and as dishonorable behavior. Thus, we have two different levels The most impressive aspect of the racial situation in Brazil appears under the trenchant denial of the existence of any "color" or "racial" problem. below and beyond the social stratification. Racial prejudice and discrimination, as racial segregation, are seen as a sort

to the slave any human condition (servus personam non habet, etc...) On would be possible to classify the "Indians" or the "Africans" as things, as of social life. In the case of race relations it emerges as a clear product through the mother (according to the principle partus sequilur ventrem), deny moveable property, and establish the social transmission of social position very by the white-dominant stratum — the rural and urban masters. from the prevailing racial ideology and racial utopia, both built during slavery was not in conflict with the Portuguese law and cultural tradition. The Roman law offered to the crown ordinances the elements with which it This overlay is not exclusive to race relations. It appears in other levels

^{*} This paper was first presented, in a condensed version, at the seminars on Minorities in Latin America and the United States, (The College of the Finger Lakes, Corning, New York, December 5, 1969).

the other hand, slavery was practiced on a small scale in Lisbon, and was attempted in Acores, Madeira, Cabo Verde and São Tome, pioneering the modern plantation system. But slavery was in conflict with religion and the mores created by the Catholic conception of the world. This conflict, of a moral nature, did not give to the slave, in general, a better condition and more human treatment, as Frank Tannebaum believed. It only brought about a tendency to disguise things, separating the permissive from the real being.

Nevertheless, Brazil has a good intellectual tradition of penetrating, realistic, and unmasking objective knowledge of the racial situation. First of all, the conservative pride had given rise to very clear distinctions (as usually happened with the masters and some aristocratic white families arrogantly self-affirmative on matters of racial inequality and race differences). Second, some outstanding figures, leaders of the ideals of national emancipation or of abolitionism, as Jose Bonifacio de Andrade e Silva, Luiz Gama, Perdigao Malheiros, Joaquim Nabuco, Antonio Bento, etc., tried to point out the nature of the white behavior and value-orientations, connected with the Negroes and the Mulatlos. Third, the "negro movements" after the First World War (especially in Sao Paulo and Rio de Janeiro during the 20's, 30's and 40's), as well as intellectual Negro conferences on race relations, have contributed to a new realistic perception and explanation of the complex Brazilian racial situation.

The findings of modern sociological, anthropological, or psychological investigations (Samuel Lowrie; Roger Bastide and Florestan Fernandes; L. A. Costa Pinto; Oracy Megueira; A. Guerreiro Ramos; Octavio Ianni, Fernando Henrique Cardoso and Renato Jardim Moreira; Thales de Azevedo; Charles Wagley, Marvin Harris, Henry W. Hutchinson and Ben Zimmerman; René Ribeiro; Joao Baptista Borges Pereira; Virginia Leone Bicudo; Aniela Ginsberg; Carolina Martuscelli Bori; Dante Moreira Leite; etc.), have confirmed and deepened the evidence discovered by earlier writers. In the present discussion, I will limit myself to three special topics: the roots of competitive social order in Brazil; some objective evidences of racial inequality and its sociological meaning; the Brazilian pattern of racial prejudice and discrimination.

2. The Roots of Competitive Social Order in Brazil:

As occurred in all modern countries in which slavery was connected with colonial exploitation and the plantation system, the Brazilian society faced great difficulties in spreading and integrating the competitive social order.

artisans and skilled workers, etc.) constructive functions and could integrate the roles or the positions of some bureaucrats; the few manufacturers and factory workers; the technicians, traders; some bankers of financial agents; the professionals, teachers and economic relations. Only in a few cities competition performed some basic the agents of export-import business; native and foreign merchants and social agents (the landlords or planters, as suppliers of tropical products; to a typical modern organisation, in a capitalistic sense, of work and of areas and the emergence of a small farmer sector. Because of this, until the middle of the nineteenth century the market economy didn't give rise obstructed the constitution of a wage-earning class in urban as in rural devaluation and the degradation of work produced by slavery impeded or order. The reason is very well known. As Louis Couty pointed out, the obstacle to the differentation and universalization of the competitive social tance of the freedmen as a source of an earning social category were a great the last quarter of the nineteenth century. Slavery and the relative imporcolonial system, but its evolution was more an urban phenomenon, until Literally speaking, this social order emerged with the rupture of the old

With the interruption of the slave traffic and the emancipationist laws this sector began to enlarge and to grow. In the last quarter of the nine-teenth century, the crisis of the slavery system — which attained a structural and irreversible trend at the decade of sixty — reached its climax. Then the modernization of the urban sector became a strong and autonomous social force, operating simultaneously through the economic and political levels. This was an historical point of inflexion, in which the disintegration of the master-slave social order and the integration of the competitive social order appeared as concomitant social phenomena ².

In this large context, the situation of the Negroes and the Mulattos was affected in three different directions. Until this period, as slaves or as freedmen, they have had a strong and untouchable position in the structure of economy. As soon as the entire structure of the system of production began to change, this position was menaced on two fronts. The international market supplied the country with immigrants who came from Europe and looked for the richer and developing areas, to work as wageearning class, rural and urban, or as traders, merchants, shopkeepers or manufacturers. On the other side, white traditional families started to move from

^{1.} Cf. L'Esclavage au Brésil. Paris, Librairie de Guillaumin et C^{te}, 1881; Le Brésil en 1884, Faro & Lino, Editeurs, Rio de Janeiro, 1884.

^{2.} As a large frame of reference: F. Fernandes, A Integração do Negro na Sociedade de Classes, São Paulo, Dominus Editôra — Editôra da Universidade de São Paulo, 1965, vol. 1, cap. 4; R. Bastide e F. Fernandes, Brancos e Negros em São Paulo, São Paulo, Companhia Editôra Nacional, 2ª edição, 1959, caps. I-II; O. Ianni, "O Progresso Económico e o Traballador Livre", in S. Buarque de Holanda, História Geral da Civilização Brasileira; O Brasil mondrquico, Vol. III, São Paulo, 1964, Difusão Europeia do Livro, pp. 297-319; C. Prando Junior, História Econômica do Brasil. São Paulo, Editôra Brasibense, 2ª ed., 1949, cap. 19.

even in the rural areas, accelerating the crisis of slavery and converting a growing wage earning sector. In the North and Northeast, the relative or marginal positions 4. tunities, monopolized by the Europeans, or remained in disguised dependent the Negroes and Mulattos, predominantly, into a marginal sector of the comers, foreigners or nationals, absorbed the best economic opportunities, ping regions of coffee plantations (but in particular in São Paulo), the newskilled, especially in the growing urban economy). the interior to the great cities, and the poor or dependent people 3 arose as the Negroes and the Mulattos were also out of competition for the new opporthe cattle ranch predominated, controlled by powerful traditional families, population and into a subproletariat. In the areas of the South, in which tions of the Negro or Mulatto freedmen as agents of free labor (unskilled or Paulo, Rio de Janeiro and Minas Gerais; and the consolidation of the posicesses — the sale of the surplus slave labor to the coffee plantations of São economic stagnation of plantation economy stimulated two correlative prothe foreign colonization was combined with small farmers or those in which In the rapidly develo-

agent of slave labor and of the freedinen from the vital flux of economic growth and social development. by the crisis of the slave system of production. The social revolution of had a terrible consequence — the exclusion, partially or totally, of the exthe contrary, it was only reorganized in other terms, in which competiti**on** Because of this, white supremacy was never menaced by abolitionism. the competitive social order started and finished as a white revolution. Thus, as a general conclusion: the victim of slavery was also victimized

nity of the interior of São Paulo, Minas Gerais or Rio de Janeiro. is, to some rural area of the North-cast or a stagnant and backward commuto a new employer. This solution, as the ex-slave didn't have the institutions the permanence as a rural laborer, in general changing from the old master solution inplied a submersion into a natural economy of subsistence. Negro and the Mulatto had several choices, all spoliatory and deplorable. First, the return to the regions of their origins (or of their ascendants), that At the zero point of their inclusion in a new social order, therefore, the Second,

meaning that the absorption of freedmen, in the North-east, acquired during the period of disintegration of slavery. The destiny of the agents, then, was a function of the stagnation or progress of the selected community, a tageous positions with no hopes in regard to the future. It had the same start a new life. This solution implied a voluntary acceptance of disadvanhimself from the competition with the whites, foreigners or nationals, and to little cities, in which the semi-skilled, skilled or artisan could protect what social disorganization could mean as a style of life. Fourth, the flight and general anomie for all. Life in the city rarely was equivalent of sharing unemployment for the man, parasitism and over-burdening for the woman the opportunities of the city. Three succeeding generations have known glomeration in the shims. This solution implied permanent or temporary tion. Third, the concentration in a big city, like São Paulo, and the consocial mobility as a mechanism of accumulation of capital and of competito compete with them in terms of low payment 5, implied a permanent incapacity to use domestic cooperation, the resultant techniques of thrift and and the cultural traditions of the immigrants, and had, on the other hand,

nance of the rural economy, especially where the plantations, cattle ranches nial or colonial structures performed important functions in the maintecolonial and colonial structures inherited from the past. These semi-colomatter of blind chance. From this perspective, it is clear that the problems of the Brazilian Negroes were expelled to the periphery of the competitive social order or to semithe ex-slaves and the freedmen in the labor market. Because of this, they nal society to develop rapidly a growing capitalistic economy, able to absorb or Mulattos is, above all, a problem created by the incapacity of the natio-

and was expelled, as "Negro", downward to the hottom of the "poor residuum. He lost the social condition which he acquired under slavery skilled laborers. Belind the social structure of the master-slave social order, the "slave" and the "Negro" were two parallel elements. When the "slave" was eliminated by social change, the "Negro" became a racial One could argue that, in this aspect, the ex-slaves and the freedmen underwent the destiny common to all "poor people" in Brazil. The destitution prepare its human agent to become a free worker, even as unskilled or semitition with the free European immigrants would explain sociologically that of the slaves and the elimination of the freedmen by the effects of compeor the villages were (or arc) dependent on semi-capitalistic forms of work 6. ," at the exact moment in which some of its sectors were sharing the Nevertheless, as Caio Prado Jr. has pointed out 7, slavery didn't The destitution

^{3.} In general, a racial mixed sector of population, in the South phenotypically and socially "white". The process occurred simultaneously in the cities and in the rural

^{4.} With reference to the Northeast and the emergence of a free labor market, the considerations are based on an unpublished study of Barbara Trosco, on the freedman in Bahia. With reference to São Paulo. Rio grande do Sul, Paraná e Santa Catarina : 6.6.

R. Bastide, e F. Fernandes, Brancos e Negros em São Paulo, loc. cit., F. Fernandes. lismo e Escravidas no Brasil Meridional. São Paulo, Difusão Europeia do Livro, 1962. O. Ianni, As Metamorfoses do Esclavo, São Paulo, Difusão Europeia do Livro, 1966. O. Ianni, Racar e Classes no Brasil, Rio de Janeiro, Editôra Civilização Brasileira, 1966. F. Henrique Cardoso e O. Ianni, Côr e Mobilidade Social em Florianópolis, São Paulo A Integração do Negro na Sociedade de Classes, loc. cit.; F. Hennique Cardoso, Capita Companhia Editora Nacional.

^{5.} On the low wages of the rural free labor, see E. Viottida da Costa, Da Senzala à Colonia, São Paulo, Difusão Europeia do Livro, 1966.

Martins Editora, 1942, pp. 341-342. 6. See bibliography in note 4. 7. C. Prano Junior, Formação do Brasil Contemporáneo Colônia. Sao Paulo, Livraria

opportunities opened by free work and the constitution of a wage-earning class. Thus, the Negro was victimized by his position and by his racial condition. He started, by his own means, the process by which he could be metamorphosed from "Negro" to a new social being 8. But, when he was trying to impose upon himself and upon the indifferent whites the was trying to impose upon himself and upon the indifferent whites the second Abolition", the attempt was refused and condemned, as a manifestation of "racism". In other words, he was denied a self-affirmation as "Negro" in spite of his social marginality as such.

3. Evidence of Racial Inequality and its Sociological Meaning:

If the description given above is correct, the changes in social structure that have occurred in Brazilian society from the abolition of slavery until that have occurred in Brazilian society from the abolition of slavery until that have occurred in Brazilian social process and power. The lack of racial concentration of wealth, social prestige and power. The lack of objective indicators do no permit a complete verification of this conclusion. The last census (in 1960) has excluded the racial aspects of the Brazilian population. Nevertheless, the census of 1950 offered some useful information.

As is well known, the percentage of the different racial stocks (or color as is well known, the percentage of the country (cf. Table I). categories) varies in each physiographic region of the country (cf. Table I). In consequence, the degree of concentration of each racial stock (or color in consequence, the degree of concentration of each racial stock (or color in tensity) in the different regions varies with clear intensity (cf. Table II).

category) in the amerem regions. The compational position and level Nevertheless, the two basic indicators — occupational position and level of schooling — which we could use through the census data, reveal a basic of schooling — which we could use through the census data, reveal a basic trend of monopoly of the best opportunities by the whites. We have selected the position of employer and the completed educational levels in some representative states and in the country as the best indicator accessible They involve roles, values and cultural traditions expressive in terms of the country as the position of prestige, control of power and upward social mobi-

The basic sociological evidence of the data is not negative, considering that slavery was ended only sixty-two years ago (with reference to the census of 1950), the total negligence of the human problems of the "poor people" in general and of the destitute population of slave origin, the lack of ple" in general and of experience with the economic, social and cultural value orientations and of experience with the economic, social and requisites of the developing competitive social order predominant among negroes and mulatos, the indifference or disguised opposition of whites to a democratic sharing of economic or educational opportunities with both

states.

53.7~% and 47.3~% , respectively, of the region ; and in which they are more concentrated — 72.8~% in the Northeast and 95.5~% in the East, by color cultural process involved in the future of new generations. sidered alone, or of Negroes and Mulattos, considered together, makes only a slight difference even in the more "mixed" and more racially "demoand the universities, in some states, in a shocking manner. (See Tables III of educational opportunities, especially at the levels of the secondary shoods (the whites share the employers' positions, on the average, in a proportion which oscillates between 2, 3 or 4 times more than the Mulattos, excepting and even 6 or 8 times to one of the Negroes.) The same occurs in relation a striking supremacy (they share these positions in a proportion of 3, 4, group) they have an extremely poor participation in the position of employers and in the best educational opportunities. In terms of the states selected, nomic development and sociocultural change. Even in the regions in which poorest people, which doesn't share (or shares very little) the trends of ecoreality, the Negroes and the Mulattos were projected into the strata of the at first glance, because of the cumulative effects of the economic, social or mobility. The importance of these aspects is greater than could be realized of educational opportunities as a ladder to social integration and upward with the gradual acquisition of new value orientations and cultural traditages of freedom and progress. Most of the issues, naturally, are connected the lest economic and educational opportunities follows the same general pattern, in the eight selected states. The predominance of Mulattos, conof Table V shows that the exclusion of the Negroes and the Mulattos from the case of Rio de Janeiro). The same trends are reproduced in the sharing to the Mulattos, instead of their being in a better situation than the Negroes in the Northcast and in the East (in which they constitute, conjointly, the Negroes and the Mulattos constitute the majority of the population, as force or as predominantly small entrepreneurs), and the discovery and use tions, the importance of negroes and mulattos as economic agents (as labor of the situation by the effort of these color groups to take the possible advansectors of Brazilian population, etc., the census data shows an improvement the range of inequality relating to the employers' positions gives to whites Nevertheless, the progress has been too moderate and deceptive. The comparison of the data furnished by these tables with that

The meaning of this data is evident. The racial structure of Brazilian society, until now, favors the monopoly of wealth, prestige and power by the whites. The white supremacy is a reality in the present, almost in the same way it was in the past. The organization of society impels the Negro and the Mulatto to poverty, unemployment or underemployment, and to the "Negro's job".

^{8.} Cf. O. Ianni, As Melamorfoses do Esclavo, op. cit.; F. Fernandes, A Integração do Negro na Sociedade de Classes, op. cit., vol. 1, cap. I e vol. II, cap. 5.

9. Cf. R. Bastide e F. Fernandes, Brancos e Negros em São Paulo, op. cit., cap. 4.
F. Fernandes, A Integração do Negro na Sociedade de Classes, op. cit., vol. 11, cap. 4.

The Brazilian Pattern of Racial Prejudice and Discrimination:

attitudes and racial orientations of the whites, to treat the Negroes and the nation of this deplorable situation. As Costa Pinto has pointed out, the classes; but they appear also in the lower classes and even in the rural areas, racial orientations are predominant among the upper and middle white Mulattos as subalterns (then to subalternize them). These attitudes and basic explicative factor is inherent in the persistence of some deep-rooted Only now are Brazilian social scientists trying to discover the real expla-

especially in the South. For many Brazilians, these attitudes and racial orientations are products modern mass media of communication. They were and are considered an of "external influence", a negative contribution of immigrants and of the racial orientations are an inherited cultural pattern, widespread in Brazilian and Renato Jardim Moreira have shown that the described attitudes and nandes; L. A. Costa Pinto; Octavio Ianni, Fernando Henrique Cardoso, the various researches made by Oracy Nogueira; Roger Bastide and F. Ferimported cancer" 10, to be extirpated by law and formal control. However,

asymmetrical pattern of race relations, built to regulate the contact and the social ordination between "master", "slave" and "freedman". As hapsociety as much as slavery was in the past. same ritual, by which emotions and feelings could be put under control and tion involves a sort of ritualization of racial behavior 11. The master's ned in the South of the United States, this type of asymmetrical race reladomination and the slave's or freedman's subordination are part of the forced by Catholic pressure to preserve, in some apparent sense, the Chris-Thus, at the core of the Brazilian racial problem is the persistence of an In Brazil, this type of ritualization had the same functions, rein-

tions, because it was a necessary element in hasing the slave-master, or freedman-white relations in the "natural inferiority" of the Negroes and the language, the occupations, obligations and rights of the slave and the freedman were rigidly prescribed 12. The persistence of the two elements tian way of life of masters, slaves and freedmen. master social order, in which the proper manner of behavior, the clothing, in the efficient performance of slavery and subjugation of the slaves and Racial prejudice was inherent in the asymmetrical pattern of race rela-At the same time, the discrimination was inherent in the slave-

structures of race relations 13. system had not destroyed all structures of the ancien regime, especially the after the disintegration of slavery is explained by the fact that the class

gmal partner. outside of economic, social and political reconstruction, they became a maronly part of a process of cultural lag. Under dependent capitalism, the class system is unable to perform all the destructive or constructive functions it hi reality, as soon as the Negro and the Mulatto were put predominantly as a normal factor of structural integration and of evolution of the society. ther — the modernization of the archaic, and the archaization of the modern, has had in the developed capitalistic countries 14. Two processes run toge-It is necessary, nevertheless, to take into account that this result is not

tance as historical social agent, they suffered the static effect of their new predominantly in a disguised and accomodative way. social mobility, they acquired conditions to cope with white supremacy, social position. Only now, thanks to internal migrations, the economic the Abolition. However, as the Negro and the Mulatto had lost their imporprogress produced by national integration of society, and the weak upward The crisis of the asymmetrical pattern of race relation started even before

modation is paid for by the Negro and the Mulatto. cially as a color minority, are not free to use aggressive competition against long period of starvation contributed to maintain the ritualistic freezing to some outstanding upward-mobile Negro and Mulatto personalities, this this context, it is very clear that the price of race tolerance and race acco-Whites, and to explore social conflict to fight against racial inequality. In of racial relations. The Negro and the Mulatto, as individuals, but espe-In spite of some active resistance of Whites, not to these phenomena, but

and racial consciousness of the world by the White. He has never been ted situation 15, or when his attention is directed to questions related to the conscious of the Negro or of the Mulatto when he faces a concrete, unexpecor conflict with Negroes and Mulattos. The White only perceives and is menaced, up until now, by the disintegration of slavery and by competition For these reasons, color is not an important element in racial perception

Not so much because the Whites, Negroes and Malattos play the expected roles of disguising or denying the "color prejudice" and "color discrimi-For the same reasons, the "Brazilian racial dilemma" is also complicated.

^{10.} See especially R. Bastide e F. Fernandes, Brancos e Negros em São Paulo, op-

cit., cap. V.

41. CI. B. Wilbur Doyle, The Etiquette of Hace Helations in the South. A Study in 14. CI. B. Wilbur Doyle, The University of Chicago Press, 1937 (and especially Social Control, Chicago, Illinois, The University of Chicago Press, 1937 (and especially the preface of Robert E. Park, pp. xi-xxiv).

42. Cf. especially R. Bastide e F. Fernandes, Brancos e Negros em São Paulo, op.

^{13.} See especially F. Fernandes, A Integração do Negro na Sociedade de Classes, op-

Janeiro, Zahar Editores, 1968, cap. 1. 16. Cf. especially F. Fernandes, Sociedade de Classes e Subdesenvolvimento, Rio de

^{15.} Because of this, some techniques, applied by North American psychologists, social Psychologists, anthropologists or sociologists in the personal study of perception of race, Page differences or race identifications are inefficient in the study of the Brazilian situation.

nation", but because the only way open to the change of the racial situation depends on gradual, very slow, and irregular prosperity of Negroes and Mulattos. Under this aspect, it is out of the question that prejudice and discrimination, in the forms that they assume in Brazil, contribute more to discrimination, in the forms that they assume than to eliminate it.

maintain the asymmetric pattern of race relations, than to eliminate it.

This means that, sociologically considered, color prejudice and discrinination are a structural and dynamic source of the "perpetuation of the past in the present". The Whites do not victimize the Negroes and the Mulattos consciously and willfully. The normal and indirect effects of the Mulattos of color prejudice and discrimination do that, without racial tenturctions of color prejudice and discrimination do that, without racial tensions and social unrest. Because they restrict the economic, educational, sions and political opportunities of the Negro and the Mulatto, maintaining social and political opportunities of the Negro and on the periphery of the them "out of the system" or at the margin and on the periphery of the competitive social order, color prejudice and discrimination impedes the existence and the emergence of a racial democracy in Brazil.

5. Conclusions:

This general discussion was oriented by some basic assumptions. Considered sociologically, the structural element of the Brazilian racial situation dered sociologically, the structural element of the Brazilian racial situation that two distinctive dimensions. One, which is specifically social. It is have two distinctive dimensions. One, which is specifically social order and connected with the impossibility, faced by underdeveloped capitalistic and collass societies of Latin America, of creating a competitive social order able class societies of Latin America, of population, even partially, in the occupational and social strata of the system of production. The other, which is its nature, the "color problem", a complex heritage of the past, continuously reinforced by the trends assumed by inequality under dependent national and discriminatory behavior on the basis of "color."

These two elements work together, in such a manner that they produce cumulative effects dynamically adverse to the change of the racial structure of society, inherited from the past. The social order is changing and, with it, the patterns of race relations. Nevertheless, the relative position of

the structure of a class society under dependent capitalism. The static is the structure of a class society under dependent capitalism. The static is the extreme concentration of wealth, power and social prestige effect of the extreme concentration of wealth, power and social prestige impedes or restricts severely even the upward social mobility and integration to the competitive social order of white racial stocks. The figures given the total monopolize the best educational opportunities are striking. A comparison with the Japanese suggests that, among the Whites, there prevails a definite trend to maintain and perhaps strengthen either economic valls a definite trend to maintain and perhaps strengthen either economic and political privileges or social inequities, at the expense of all color and and political privileges or social inequities, at the expense of all color and social privileges or social inequities.

selves as "Negroes." This was a surprising result. Indeed, what counts, complicated than had been presumed. As some "light" Mulattos try to suggests a dramatic situation which cannot be denied or hidden. under a given color category. On the other side, our research with Bastide argument has no sociological meaning. Each color group, sociologically population — would explain these adverse figures. But in reality, this regions in which the Mulattos constitute the majority or a large part of the the distribution of employers' positions and the best educational opportunities). Some could argue that "passing" — so easily, especially in the tos with regard to the Negroes, they also share the economic, social, and has shown that the overlapping or crossing, in terms of color lines, is more understood, embraces people who consider themselves and who are accepted Negroes and the Mulattos. Instead of the relative advantages of the Mulatthe percentages on color composition and concentration of population with political inequities of Brazilian society in a very hard way (if we compare pass for white", others refuse to do that and even prefer to classify them-However, the static effects are clearly stronger when we consider the

The economic, social and cultural condition of the Negroes is the most terrible aspect of the entire picture, given by the census data. At the 1950 census, the Negroes comprised almost 14 million (11% of the total population), but they shared less than 20,000 opportunities as employers (0.9%), predominantly at modest levels, and only 6,794 (0.6%) and 448 (0.2%) had completed, respectively, courses in secondary schools and universities. A situation like that involves more than social inequality and insidious poverty. It presupposes that the individuals affected are not included, as a racial stock, in the existing social order, as if they were not human beings or normal eitizens.

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